

#### Massachusetts Water Resources Authority

Presentation to the

Wastewater Advisory Committee & Water Supply Citizens Advisory Committee

Fiscal Year 2018 Proposed

## Capital Improvement and Current Expense Budget Overviews

April 18, 2017



#### Massachusetts Water Resources Authority

## FY18 Proposed Capital Improvement Budget



- Last year of five-year capital spending Cap
- FY18 Proposed CIP complies with the Cap requirements
- Focus on Asset Protection and Long-Term Redundancy
- Metropolitan Tunnel Redundancy
- MWRA continues to reduce debt levels



#### FY18 Proposed CIP - FY14-18 Base-Line Cap

FY14-18 Base-Line Cap		FY14	FY15	FY16	FY17	FY18	Total FY14-18
	Projected Expenditures	\$142.5	\$147.6	\$149.3	\$141.8	\$136.8	\$718.0
	Contingency	7.6	9.5	10.1	9.8	9.3	46.1
	Inflation on Unawarded Construction	0.8	4.2	8.4	11.1	13.5	37.9
	Less: Chicopee Valley Aqueduct Projects	(5.0)	(2.2)	(1.4)	(1.3)	(0.4)	(10.3)
	FY14-18 Base-Line Cap	\$145.8	\$159.1	\$166.4	\$161.3	\$159.1	\$791.7

		FY14	FY15	FY16	FY17	FY18	Total FY14-18
FY18 Proposed	Projected Expenditures	\$102.2	\$103.6	\$95.1	\$142.9	\$169.5	\$613.3
	Contingency	0.0	0.0	0.0	7.6	9.8	17.4
	Inflation on Unawarded Construction	0.0	0.0	0.0	0.0	0.0	0.0
	Less: I/I Program	0.0	(17.5)	(13.6)	(18.8)	(19.0)	(69.0)
	Less: Water Loan Program	0.0	1.4	5.3	(3.3)	(7.5)	(4.0)
	Less: Chicopee Valley Aqueduct Projects	(5.6)	(1.2)	(0.4)	(0.1)	(0.7)	(8.0)
	FY18 Proposed FY14-18 Spending	\$96.6	\$86.3	\$86.4	\$128.2	\$152.2	\$549.7

vs.		FY14	FY15	FY16	FY17	FY18	Total FY14-18
	Projected Expenditures	(\$40.3)	(\$43.9)	(\$54.2)	\$1.1	\$32.7	(\$104.7)
oposec ase-Li	Contingency	(7.6)	(9.5)	(10.1)	(2.2)	0.6	(28.7)
Pro <sub>j</sub> Bas	Inflation on Unawarded Construction	(0.8)	(4.2)	(8.4)	(11.1)	(13.5)	(37.9)
18 P	Less: I/I Program	0.0	(17.5)	(13.6)	(18.8)	(19.0)	(69.0)
FY1	Less: Water Loan Program	0.0	1.4	5.3	(3.3)	(7.5)	(4.0)
FY FY14	Less: Chicopee Valley Aqueduct Projects	(0.6)	0.9	1.0	1.2	(0.2)	2.3
<u> </u>	FY14-18 Cap (\$ Change)	(\$49.2)	(\$72.7)	(\$80.0)	(\$33.1)	(\$7.0)	(\$242.0)

## FY18 Proposed CIP

• Proposed Expenditures: \$169.5M

Proposed Contract Awards: \$203M



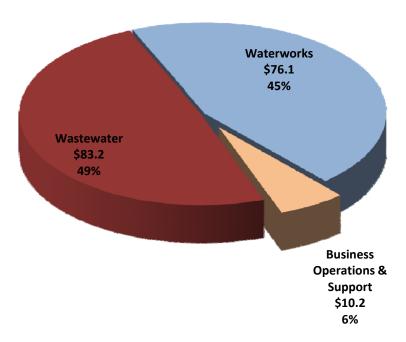
#### FY18 Proposed CIP – Proposed FY18 Expenditures

Total Proposed FY18 Expenditures: \$169.5 million

- Wastewater: \$83.2 million

Waterworks: \$76.1 million

Business and Operations:\$10.2 million





## FY18 Proposed CIP – Future CIP Spending and Planning Projections

	R	Y17 Final Remaining Balance	18 Proposed Remaining Balance	\$ Change	% Change
Total Wastewater	\$	1,216.6	\$ 1,241.2	\$ 24.6	2.0%
Total Waterworks	\$	1,867.9	\$ 2,027.5	\$ 159.6	8.5%
Business & Operations Support	\$	45.6	\$ 38.8	\$ (6.8)	-14.9%
Total MWRA	\$	3,130.2	\$ 3,307.4	\$ 177.2	5.7%

- \$3.3 billion in future CIP spending beginning in FY17
- \$122.5 million in new projects in FY18 Proposed CIP
- \$54.8 million for schedule changes and revised cost estimates



#### Total New Projects Added in FY18: \$122.5 million

Waterworks: \$85.1 million

Wastewater: \$37.4 million



- Section 57 Water Pipeline and Sections 21/20/19 Sewer Rehabilitation: \$22.3 million
- Chestnut Hill Emergency Pump Station Improvements: \$18.3 million
- Quabbin Administration Building Rehabilitation:
   \$15 million
- Nut Island Headworks Odor Control and HVAC Improvements: \$10 million
- Tops of Shafts Interim Improvements Construction:
   \$6.1 million



 Section 57 Water Pipeline and Sections 21/20/19 Sewer Rehabilitation: \$22.3 million





Chestnut Hill Emergency Pump Station

Improvements: \$18.3 million







Quabbin Administration Building Rehabilitation:

\$15 million





 Nut Island Headworks Odor Control and HVAC Improvements: \$10 million



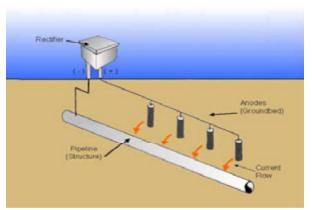






Tops of Shafts Interim Improvements Construction:

\$6.1 million











### FY18 Proposed CIP – Change from Court-Ordered Mandates to Asset Protection and Water Redundancy

CIP Category	FY09-13	FY14-18	FY19-23
Asset Protection	30.1%	51.2%	62.5%
Carroll WTP	4.7%	2.0%	0.4%
Water Redundancy	16.3%	20.1%	28.1%
CSO	38.2%	10.8%	0.4%
Other	10.7%	15.9%	8.6%
Total	100.0%	100.0%	100.0%

- Substantial completion of court-ordered CSO program
- Asset Protection and Redundancy are the principal drivers of future capital expenditures



#### **Asset Protection and Water Redundancy**

- Preserve the condition of assets
  - Asset Protection in CIP
  - Day to Day Maintenance in CEB



#### FY18 Proposed CIP – Top Construction Projects (\$ in 000s)

Project	Subphase	FY18 Proposed Spending
Facility Asset Protection	Chelsea Creek Headworks Upgrades	\$18,215
Cosgrove Tunnel Redundancy	Wachusett Aqueduct Pump Station	\$15,896
NIH Redundancy & Storage	Section 89 & 29 Redundancy Phase 1C and Phase 2.	\$15,448
SEH Redundancy & Storage	Redundancy Pipeline Section 111 Phase 1, 2 and 3	\$13,146
Facility Asset Protection	Alewife Brook Pump Stn Rehab	\$5,795
DI Treatment Plant Asset Protection	HVAC Equipment Replacement	\$4,978
DI Treatment Plant Asset Protection	NMPS & WTF Butterfly Valve Replacement	\$3,499
DI Treatment Plant Asset Protection	WTF VFD Replacement	\$3,085
Total		\$80,062
% of Total FY 18 proposed MWRA		
Spending		47.2%



#### FY18 Proposed CIP – FY18 Top Spenders – Asset Protection

#### Alewife Brook Pump Station Rehabilitation

FY18 Budget: \$5.8M

Total Contract: \$12.6M

NTP: January 2016

SC: May 2018







#### FY18 Proposed CIP – FY18 Top Spenders – Asset Protection

#### Chelsea Creek Headworks Upgrades



FY 18 Budget: \$18.2M

Total Contract: \$72.9M

NTP: November 2016

SC: November 2020



#### FY18 Proposed CIP – FY18 Top Spenders – Asset Protection

Deer Island Treatment Plant: Top 3 Spenders FY 18 Budget: \$12.6M

HVAC Equipment Replacement

FY 18 Budget: \$5.0M

Total Contract: \$29.5M

• NTP: April 2017

• SC: August 2020

North Main Pump Station and Winthrop Terminal

**Butterfly Valve Replacement** 

FY 18 Budget: \$3.5M

• Total Contract: \$17.5M

• NTP: June 2014

• SC: June 2017

Winthrop Terminal VFD Replacement

FY 18 Budget: \$3.1M

Total Contract: \$11.9M

• NTP: June 2016

SC: March 2020







#### FY18 CIP – FY18 Top Spenders - Redundancy

#### Wachusett Aqueduct Pump Station:

FY 18 Budget: \$15.9M

Total Contract: \$53.0M

NTP: March 2016

SC: February 2019





#### FY18 CIP – FY18 Top Spenders - Redundancy

 Northern Intermediate High Section 89 & 29 Redundancy:

FY 18 Budget: \$15.5M

NTP: December 2016

SC: December 2019







#### FY18 CIP – FY18 Top Spenders - Redundancy

 Southern Extra High Section 111 Redundancy:

FY 18 Budget: \$13.1M

NTP: July 2016

SC: November 2019







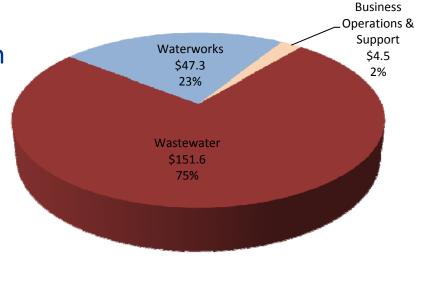
#### FY18 Proposed CIP – Proposed FY18 Contract Awards

- 49 FY18 Contract Awards
- Total Contract Value: \$203.5 million

Wastewater: \$151.7 million

Waterworks: \$47.3 million

Business and Operations:\$4.5 million



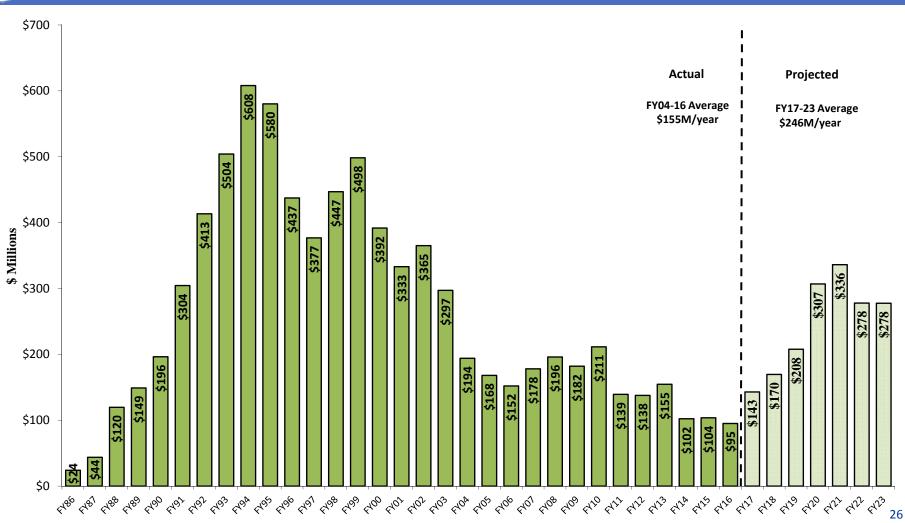


#### FY18 Proposed CIP - Projected Contract Awards (\$'s in millions)

Project	Subphase	Anticipated Contract Amount
DI Treatment Plant Asset Protection	Clarifier Rehabilitation Phase 2 - Construction	\$80.0
DI Treatment Plant Asset Protection	Gravity Thickener Rehabilitation	\$14.5
Metropolitan Redundancy Interim Improvements	Metropolitan Redundancy Interim Design Construction Administration/Resident Inspection	\$10.4
DI Treatment Plant Asset Protection	Switchgear Replacement - Construction	\$8.0
Metropolitan Tunnel Redundancy	Conceptual Design Environmental Impact Report	\$7.5
Wastewater Central Monitoring	Wastewater Supervisory Control and Data Acquisition System (SCADA)/Program Logic Controller (PLC) Upgrades	\$7.0
Northern Low Service Rehab Section 8	Sec 57 Water & 21/20/19 Sewer Design/Engineering Services During Construction/Resident Inspection	\$4.8
DI Treatment Plant Asset Protection	Future South System Pump Station Variable Frequency Drives Replacements - Design	\$4.8
Application Improvements Program	Enterprise Content Management	\$4.0
Winsor Station Pipeline Improvements	Winsor Power Station Final Design/Construction Administration/Resident Inspection	\$3.6
Top Ten Awards for FY18		\$144.6
49 Contract Awards Planned for FY18		\$203.5

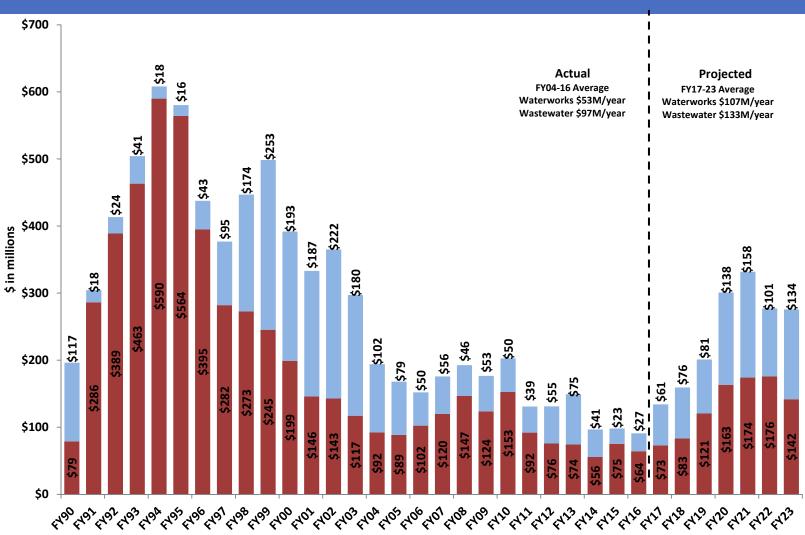


#### **Historic and Projected Capital Improvement Spending**



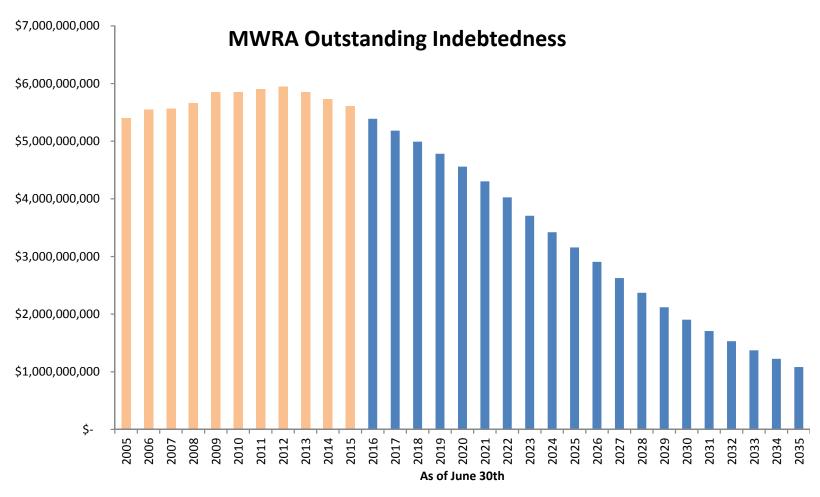


#### Historic and Projected Capital Improvement Spending by Utility



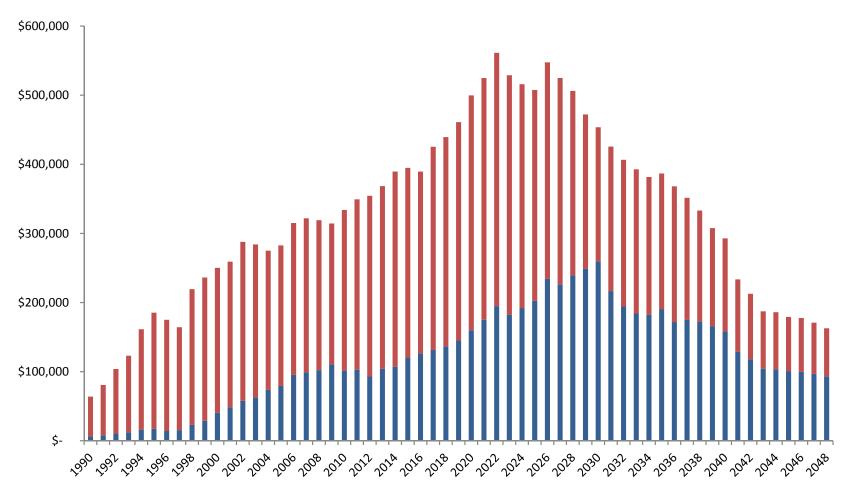


#### **Level of MWRA Indebtedness**





#### **Debt Service by Utility**





#### Looking Ahead – FY19 CIP

- FY 19-23 is the next five-year CIP Cap period
- Master Plan Development
- Metropolitan Tunnel Redundancy

## Next Steps

- Work with the Advisory Board
- Finalize FY18 CIP
- Submit FY18 Final CIP to Board of Directors for approval in June 2017



#### **Massachusetts Water Resources Authority**

# MWRA Fiscal Year 2018 Proposed Current Expense Budget

# Managing Uncertainties to Achieve Sustainable and Predictable Rates

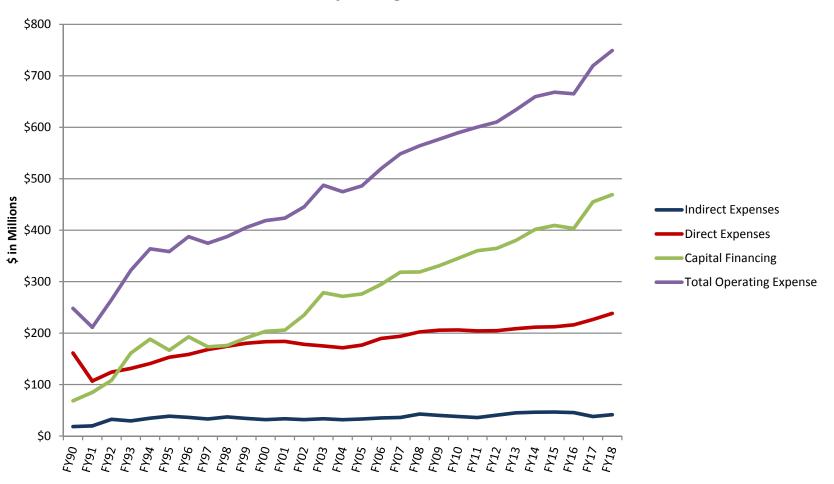
## Goals

- Deliver sustainable and predictable rates
- Achieve progress toward long-term goals
- Manage uncertainty



#### **Historical Spending Chart**

#### **Major Budget Elements**





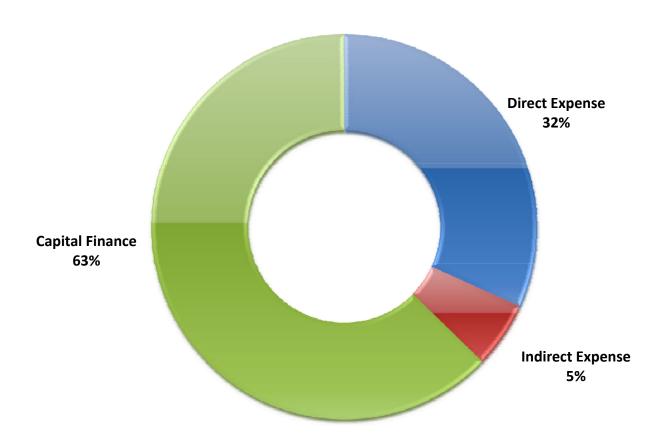
#### **FY18 Proposed CEB – Areas of Uncertainty**

- Debt
- Investments
- Utility and Chemical Prices
- Construction Costs
  - Materials
  - Labor
- Consumer Price Index
- Tax Code Changes
- Environmental Regulations



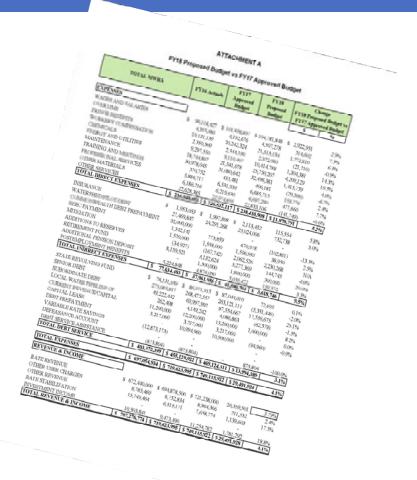
## **FY18 Proposed Current Expense Budget (CEB)**

#### **FY18 Current Expense Budget**





- Direct Expenses
- Indirect Expenses
- Capital Finance Expenses
- Non-Rate Revenue
- Rate Revenue



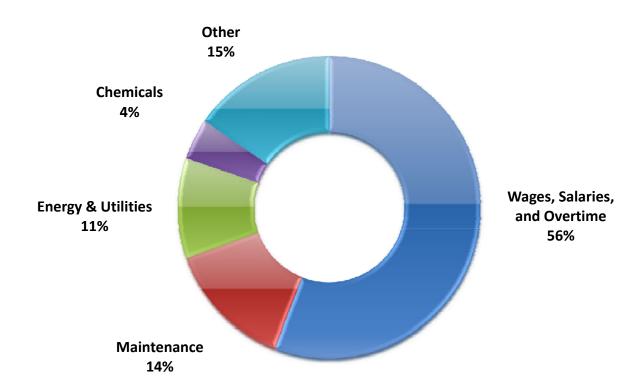
## FY18 Proposed CEB vs FY 17

CATEGORY	FY17 Approved Budget		FY18 Proposed Budget		Change FY18 Proposed Budget vs FY17 Approved Budget	
					\$	%
TOTAL DIRECT EXPENSES	\$ 226,532	\$	238,411	\$	11,879	5.2%
TOTAL INDIRECT EXPENSES	\$ 37,962	\$	41,581	\$	3,619	9.5%
TOTAL CAPITAL FINANCE	\$ 455,130	\$	469,124	\$	13,994	3.1%
TOTAL EXPENSES	\$ 719,624	\$	749,116	\$	29,492	4.1%

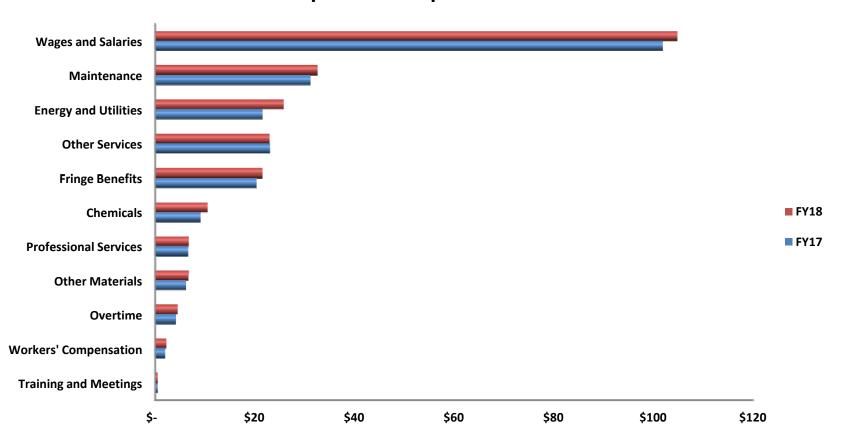


## **CEB Budget Structure – Direct Expenses**

#### **Direct Expenses**



#### **Direct Expenses Comparison FY17 -FY18**





### **FY18 Proposed Current Expense Budget (CEB)**

#### **Highlights – Direct Expenses**

- Wages and Salaries \$104.8M Budgeted FTE's: 1,150 same as FY17
- Maintenance \$32.5M \$1.4 million above FY17
- Utilities \$25.8M \$4.2 million above FY17
- Other Services \$22.8M basically level funded to FY17
- Fringe Benefits \$21.5M \$1.3 million higher than FY17



#### **Direct Expenses**

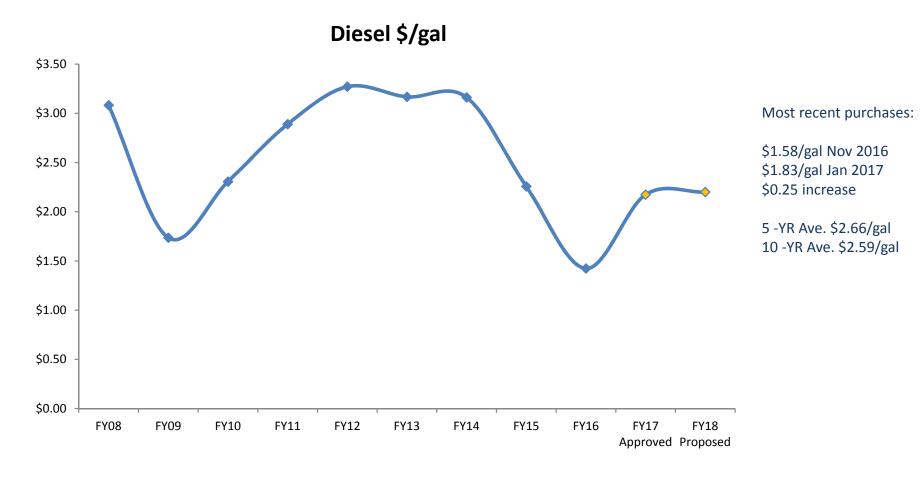
- HEEC Cable Protection \$4.4 million placeholder in various budget lines
- Health Insurance assume 8% increase
- Utility Costs anticipate volatility
- Chemicals
  - Regulatory Uncertainty NPDES Enterococus -\$600k placeholder
  - Contractual Increases

# Estimated one-time FY18 CEB Impact Placeholder \$4.4 million

- Diesel Fuel \$6.2 million (2.9 million gallons)
- Avoided Electricity Charges (\$2.5 million) 30.4 million kWh generated by CTG's)
- Labor \$0.4 million
- Other Charges \$0.3 million

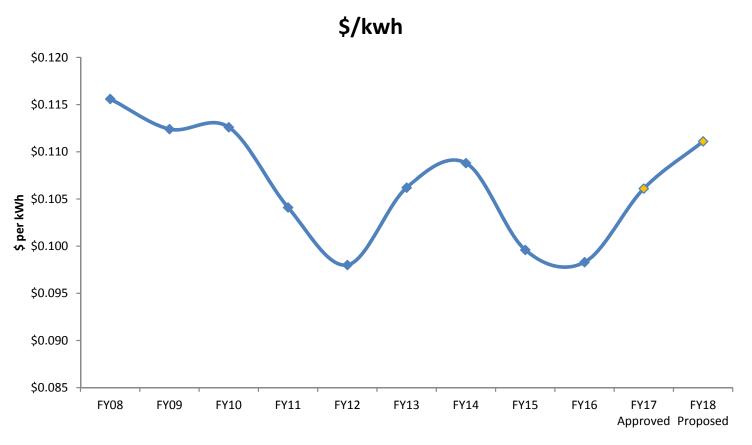


## **Diesel Pricing History**





## **Electricity Pricing History**

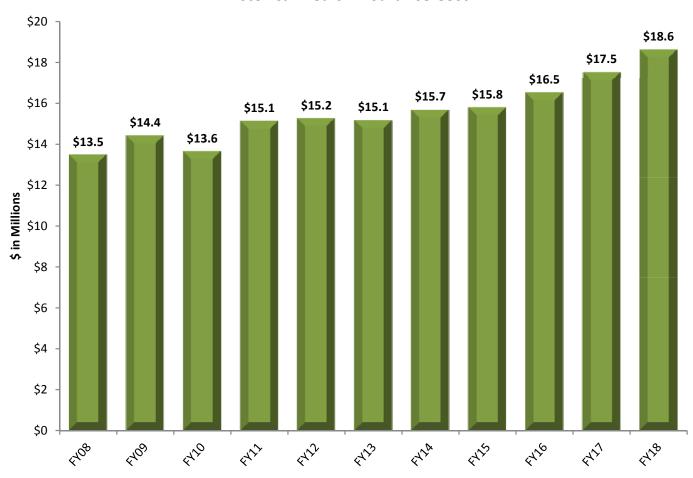


Mix of fixed and variable rate power blocks

Procurements: Deer Island, Interval Accounts, and Profile Accounts

5 - YR Ave. \$0.102/kWh 10 - YR Ave \$.106/kWh

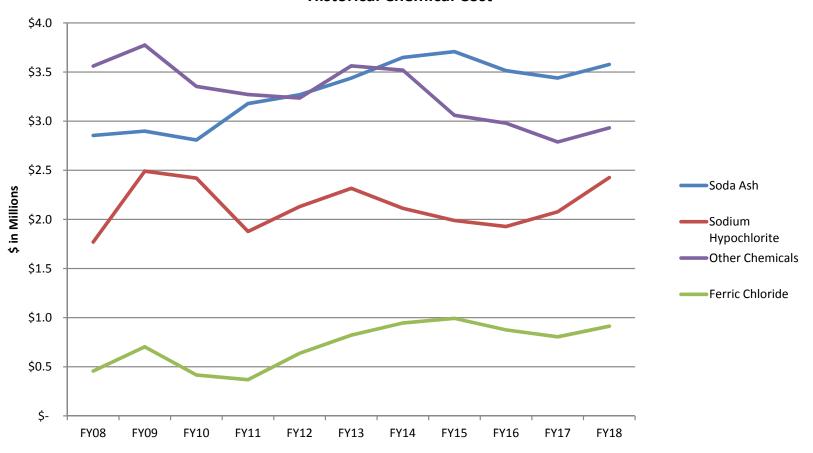
#### **Historical Health Insurance Cost**





## **Chemical Expense History**

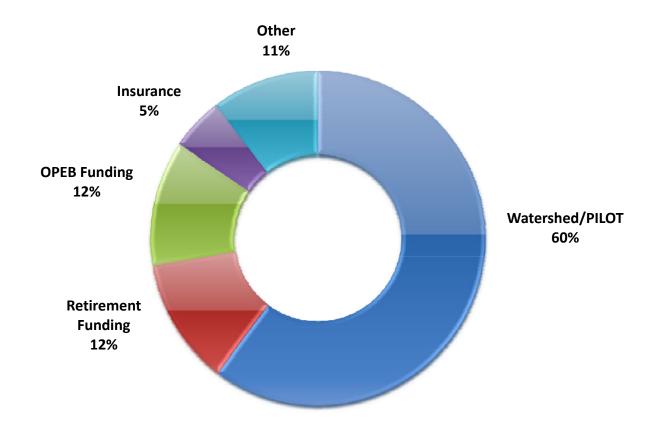
#### **Historical Chemical Cost**





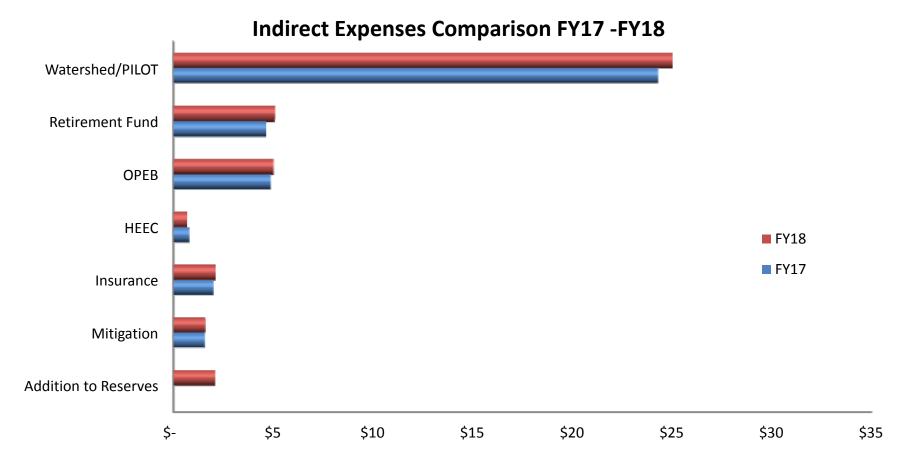
## **CEB Budget Structure – Indirect Expenses**

#### **Indirect Expenses**





## **Indirect Expenses Comparison**





#### **FY18 Proposed Current Expense Budget (CEB)**

#### **Highlights – Indirect Expenses**

- Watershed Program for operating and PILOT: \$25.0M
- Pension Fund required contribution: \$3.3M plus an additional \$1.8M contribution
- OPEB half of actuarial funding schedule: \$5.0M
- Insurance: \$2.1M
- Mitigation: \$1.6M
- HEEC contract: \$0.7M



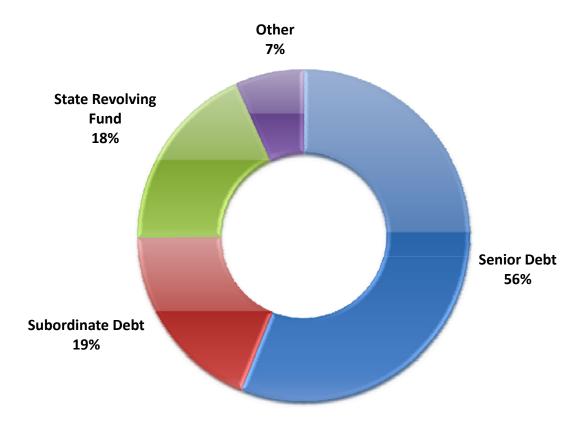
## **Indirect Expenses**

- Pension and OPEB Contributions
  - Actuarial Revaluation
  - Lower Investment Returns



## CEB Budget Structure - Capital Finance Expenses

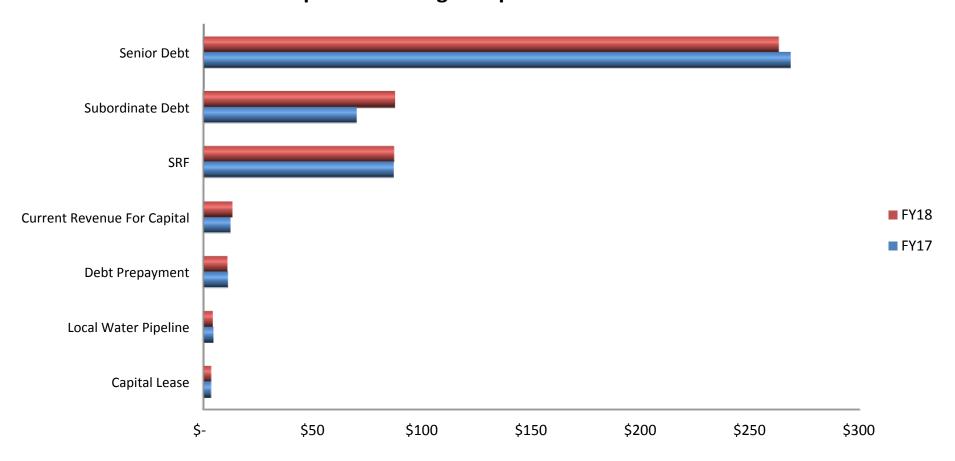
#### **Capital Financing**





## **Capital Finance Expenses Comparison**

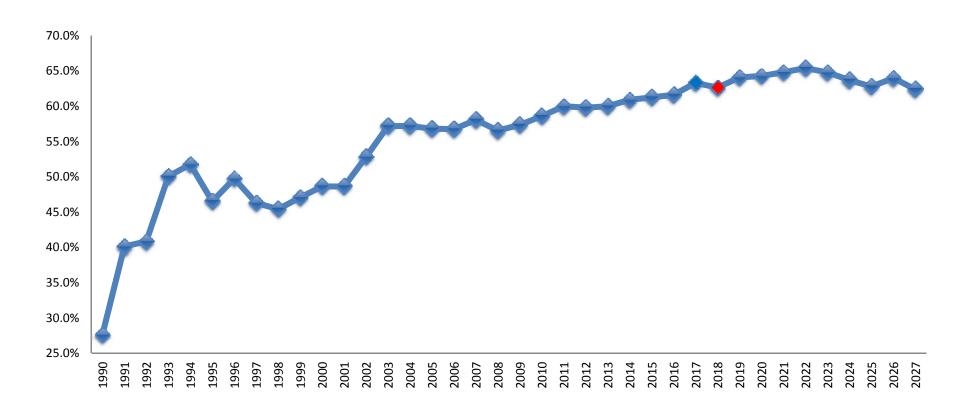
#### **Capital Financing Comparison FY17 - FY18**





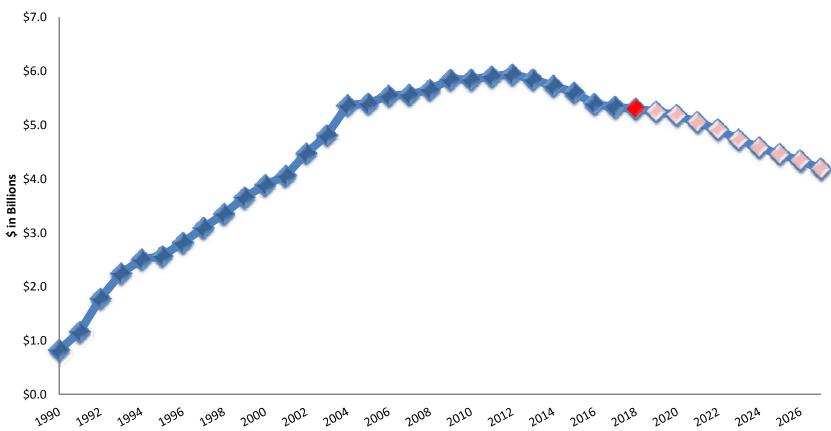
## Capital Finance Expenses – Peak in 2022

#### **Debt Service as % of Total Budget**









## Debt Challenge

#### Ways to address the Debt Service challenge

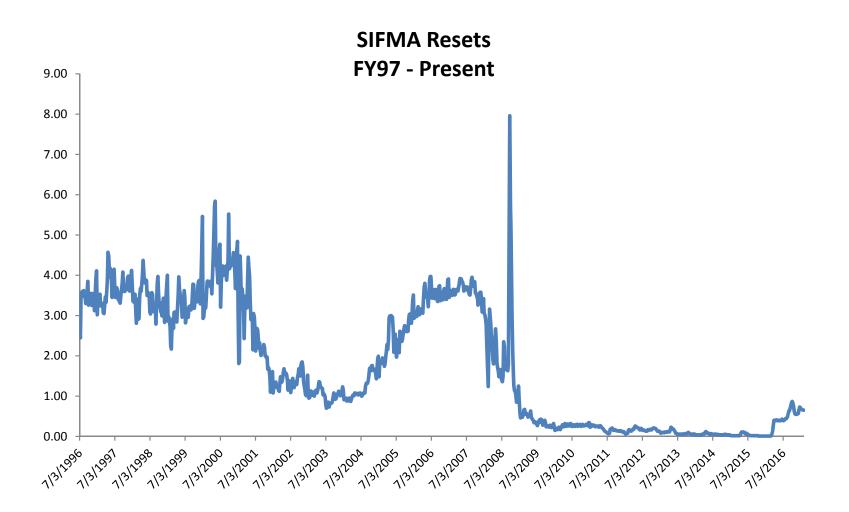
- Defeasance
- Use of Reserves
  - Rate Stabilization Fund
  - Bond Redemption Fund
- Tactical Issuance Repayment Structure
- Control Capital Spending
- Strategic Use of Current Revenue/Capital Funding



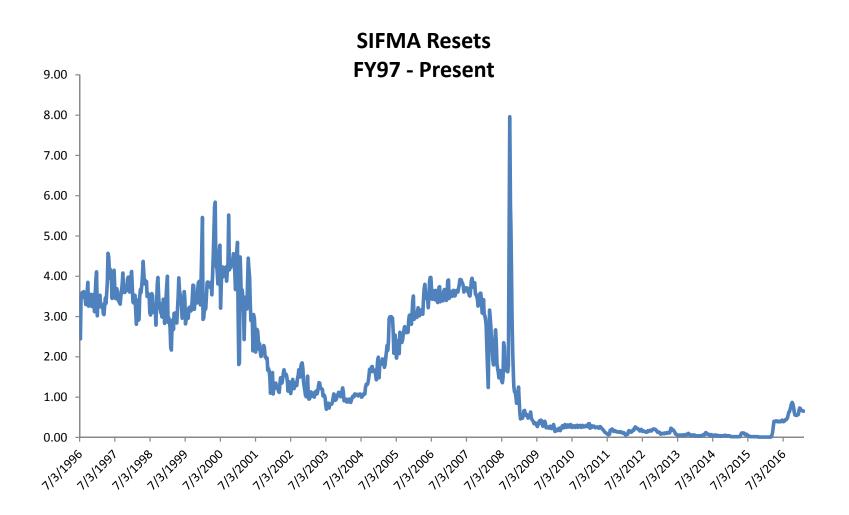
## **Managing Uncertainty**

- Interest Rates
- Amount and Timing of New Money
- Amount and Timing of SRF
- Potential Tax Code Changes

# Interest Rate Risk









## **FY18 Proposed Current Expense Budget (CEB)**

#### **Highlights – Capital Finance Expenses**

- Variable Rate Debt Assumption 3.50%, 25 bp increase
- \$20 million defeasance built into the FY18 Budget
- \$10.9 million prepayment of debt built into FY18 Budget
- \$1.0 million continued commitment to increase Current Revenue for Capital
- No Debt Service Assistance



## **FY18 Proposed Current Expense Budget (CEB)**

#### **Non- Rate Revenue**

- Other User Charges \$9.0 million, increase of \$0.2 million
- Other Revenue \$7.7 million, increase of \$1.1 million
- Investment Income \$11.3 million, increase of \$1.8 million

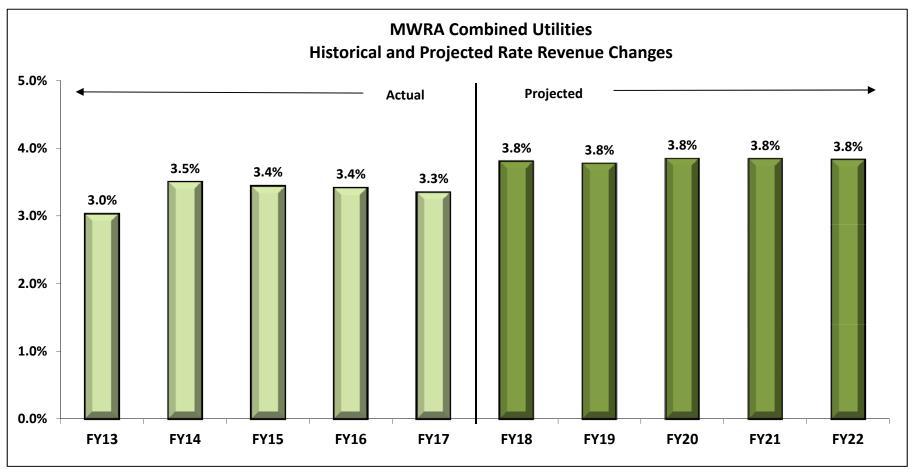


## Rate Revenue Requirement

Direct Expense	\$238.4 M
Indirect Expense	\$41.6 M
Debt Service	\$469.1 M
Non-Rate Revenue	(\$27.9) M
Rate Revenue Requirement	\$721.2 M



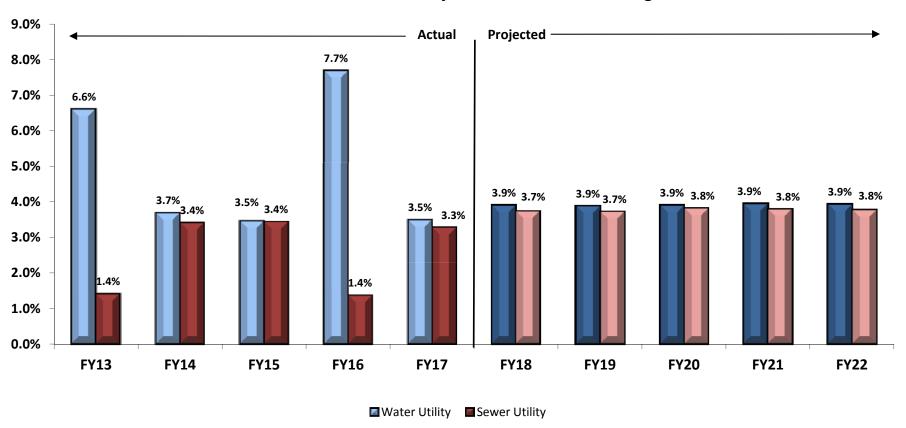
### **Actual and Forecasted Assessment Changes**





### **Actual and Forecasted Assessment Changes by Utility**

## MWRA Water & Sewer Utilities Historical and Projected Rate Revenue Changes





## **FY18 Current Expense Budget Next Steps**

- Transmit Proposed Budget to Advisory Board for 60 day review
- Public Hearing
- MWRA Board Hearing
- Staff will present Draft Final Budget in June



## **Thank You**